

# Indian River County, Florida

*Indian River County Administration Complex  
1801 27th Street  
Vero Beach, Florida 32960  
[indianriver.gov](http://indianriver.gov)*



## Meeting Minutes - Final

**Tuesday, March 10, 2026**

**9:00 AM**

**Commission Chambers**

## **Board of County Commissioners**

*Deryl Loar, District 4, Chairman*

*Laura Moss, District 5, Vice Chairman*

*Susan Adams, District 1*

*Joseph Flescher, District 2*

*Joseph H. Earman, District 3*

**John A. Titkanich, Jr., County Administrator**

**Jennifer W. Shuler, County Attorney**

**Ryan L. Butler, Clerk of the Circuit Court and Comptroller**

**Shauna James, Deputy Clerk**

**1. CALL TO ORDER**

**Present:** 5 - Chairman Deryl Loar  
Vice Chairman Laura Moss  
Commissioner Susan Adams  
Commissioner Joseph Flescher  
Commissioner Joe Earman

**2.A. A MOMENT OF SILENT REFLECTION FOR FIRST RESPONDERS AND MEMBERS OF THE ARMED FORCES****2.B. INVOCATION**

**Pastor Carl Darrisaw, Friendship Missionary Baptist Church**

**3. PLEDGE OF ALLEGIANCE**

**Commissioner Laura Moss, Vice Chair**

**4. ADDITIONS/DELETIONS TO THE AGENDA / EMERGENCY ITEMS**

Moved Item 15.D.1. to Item 5.D.

**A motion was made by Commissioner Flescher, seconded by Vice Chairman Moss, to approve the Agenda as amended. The motion carried by the following vote:**

**Aye:** 5 - Chairman Loar, Vice Chairman Moss, Commissioner Adams, Commissioner Flescher, and Commissioner Earman

Congressman Mike Haridopolos

Congressman Mike Haridopolos thanked the Commissioners for their collaboration and reviewed ongoing federal advocacy, including \$14 million secured for Indian River Lagoon restoration and updates on the Fellsmere Library funding request. He also commented on geopolitical concerns and expressed gratitude to local law enforcement. Commissioner Adams thanked him for his support and representation.

**No Action Taken or Required**

**5. PROCLAMATIONS and PRESENTATIONS**

**5.A.**     [26-0227](#)     Presentation of Proclamation Recognizing the Week of March 15-21, 2026, As National Surveyors Week

**Recommended Action:** Recommend read & present.

**Attachments:**   [Proclamation](#)

Commissioner Flescher highlighted the vital role of surveyors. Assistant County Surveyor David Silon and Bob Johnson, President of the Florida Surveying and Mapping Society, emphasized surveyors' contributions, the profession's reliance on advanced technology, and the growing shortage of experienced surveyors, urging efforts to attract younger talent.

**Read and Presented by Commissioner Flescher**

**5.B.     [26-0258](#)     Designation of March 2026 as Procurement Month**

**Recommended Action:** Recommend read and present.

**Attachments:**   [2026 Proclamation](#)

Jennifer Hyde, Procurement Manager, celebrated the remarkable dedication of staff and the department's achievement of a prestigious national award.

**Read and Presented by Commissioner Earman**

**5.C.     [26-0282](#)     Presentation of Proclamation Celebrating the Girl Scouts Turning 114**

**Recommended Action:** Recommend read & present.

**Attachments:**   [Proclamation Girl Scouts Turns 114](#)

A representative from the Girl Scouts expressed her gratitude for the acknowledgment and shared updates about their initiatives to reintegrate Girl Scouts into schools.

**Read and Presented by Commissioner Adams**

**5.D.     [26-0280](#)     Discussion of Dedicating 86th Lane In Honor of Sylvester McIntosh**

**Recommended Action:** Discussion

**Attachments:**   [Commissioner Flescher's Memo Sylvester McIntosh](#)

Commissioner Flescher delivered a detailed tribute honoring Sergeant Sylvester McIntosh, a Vietnam War Veteran. Remarks were also provided by Colonel Tony Young, representing the veteran community. He spoke on the sacrifices of local servicemen and Sgt. McIntosh's acts of heroism. Sergeant McIntosh addressed the Board, expressing gratitude and reflecting on his service and lifelong commitment to the community.

**A motion was made by Commissioner Flescher, seconded by Chairman Loar, to approve the honorary dedication of 86th Lane to Sergeant Sylvester McIntosh.**

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**The motion carried by the following vote:**

**Aye:** 5 - Chairman Loar, Vice Chairman Moss, Commissioner Adams, Commissioner Flescher, and Commissioner Earman

**6. APPROVAL OF MINUTES**

**6.A. [26-0257](#) Regular Meeting of January 27, 2026**

**Recommended Action:** Approve

**Attachments:** [01272026 BCC Draft](#)

**A motion was made by Commissioner Flescher, seconded by Chairman Loar, to approve the Regular Meeting Minutes of January 27, 2026, as written. The motion carried by the following vote:**

**Aye:** 5 - Chairman Loar, Vice Chairman Moss, Commissioner Adams, Commissioner Flescher, and Commissioner Earman

**7. INFORMATION ITEMS FROM STAFF OR COMMISSIONERS NOT REQUIRING BOARD ACTION**

**7.A. [26-0271](#) Event Calendar March-April**

**No Action Taken or Required**

**8. PUBLIC COMMENT: AGENDA-RELATED MATTERS (EXCEPT FOR PUBLIC HEARINGS)**

**9. CONSENT AGENDA**

Pulled 9.K. for discussion

**A motion was made by Commissioner Flescher, seconded by Commissioner Earman, to approve the Consent Agenda as amended, pulling 9.K. for discussion. The motion carried by the following vote:**

**Aye:** 5 - Chairman Loar, Vice Chairman Moss, Commissioner Adams, Commissioner Flescher, and Commissioner Earman

**9.A. [26-0230](#) Approval of Checks and Electronic Payments January 24, 2026 to January 30, 2026**

**Recommended Action:** Approve the list of checks and electronic payments for the time period of January 24, 2026 to January 30, 2026

**Attachments:** [Comptroller Division Staff Report](#)

**Approved**

**9.B. [26-0236](#) Approval of Checks and Electronic Payments January 31, 2026 to February 6, 2026**

**Recommended Action:** Approve the list of checks and electronic payments for the time period of January 31,

2026 to February 6, 2026

**Attachments:** [Comptroller Division Staff Report](#)

Approved

- 9.C. [26-0253](#) Approval of Checks and Electronic Payments February 7, 2026 to February 13, 2026

**Recommended Action:** Approve the list of checks and electronic payments for the time period of February 7, 2026 to February 13, 2026

**Attachments:** [Comptroller Division Staff Report](#)

Approved

- 9.D. [26-0270](#) Approval of Checks and Electronic Payments February 14, 2026 to February 20, 2026

**Recommended Action:** Approve the list of checks and electronic payments issued for the time period of February 14, 2026 to February 20, 2026

**Attachments:** [Comptroller Division Staff Report](#)

Approved

- 9.E. [26-0251](#) First Extension and Amendment to Agreements for Continuing Consulting Engineering Services (RFQ 2023015)

**Recommended Action:** Staff recommends the Board approve the first extension and amendment to the agreements with Aptim Environmental & Infrastructure, LLC, Arcadis U.S., Inc., Atkins North America, Inc., Bowman Consulting Group, Ltd., LJA Engineering, Inc., fka Carter Associates, Inc., CDM Smith, Inc., Coastal Technology Corporation, Coastal Waterways Design and Engineering LLC, Consor Engineers, LLC, Dredging & Marine Consultants, LLC, Environmental Science Associates, EXP US Services, Inc., Geosyntec Consultants, Inc., Johnson, Mirmiran & Thompson, Inc., Jones, Edmunds, Associates, Inc., Kimley-Horn and Associates, Inc., Masteller & Moler, Inc., MBV Engineering, Inc., Metric Engineering, Inc., Legence Subsidiary Holdings, LLC, OCI Associates LLC dba CMTA, fka OCI Associates, Inc., Rummel, Klepper & Kahl, LLP, Schulke, Bittle & Stoddard, LLC, Tetra Tech, Inc. and authorize the Chairman to execute them after the County Attorney has approved it as to form and legal sufficiency.

**Attachments:** [CCNA Engineering First Extension & Amendment](#)  
[CCNA Engineering First Extension & Amendment - Rate Increase](#)  
[CCNA Engineering First Ext & Amendment - LJA Engineering](#)  
[CCNA Engineering First Ext & Amendment - Legence Subsidiary](#)

**Approved staff's recommendation**

- 9.F. [26-0255](#) Approval of Second Amendment to Agreement for Continuing Professional Environmental, Ecological, and Biological Support Services (RFQ 2023060)

**Recommended Action:** Staff recommends the Board approve the Second Amendment to the Agreements with Ecological Associates, Inc. (fka The Transit Group, Inc.), Kimley-Horn and Associates, Inc., Applied Ecology, Inc., Environmental Science Associates, and Environmental Consulting & Technology, Inc. and authorize the Chairman to execute them after the County Attorney has approved them as to form and legal sufficiency.

**Attachments:** [CCNA Env & Bio Services Second Amendment - Rate Changes](#)  
[Applied Ecology](#)  
[Ecological Associates](#)  
[ECT](#)  
[ESA](#)  
[Kimley Horn](#)

**Approved staff's recommendation**

- 9.G. [26-0259](#) Final Pay to Kimley-Horn and Associates for Work Order No.4 under RFQ2019070 for Supervisory Control and Data Acquisition System Upgrades Part A at Oslo Water Production Facility, IRCDUS Project ID 12.19.536

**Recommended Action:** Staff recommend that the Indian River County Board of County Commissioners approve final payment to Kimley-Horn and Associates in the amount of \$625.80 for Work Order No.4 under RFQ2019070 for Supervisory Control and Data Acquisition System Upgrades Part A at Oslo Water Production Facility.

**Attachments:** [Final Pay Invoice](#)  
[Work Order No 4](#)

**Approved staff's recommendation**

- 9.H. [26-0260](#) Final Pay to Bowman Consulting Group Ltd. for Work Order No.14 for Design and Construction Phase Services for the North County 24" Force Main Replacement, IRCDUS Project ID 21.23.503

**Attachments:** [Final Pay Invoice](#)

**Approved staff's recommendation**

- 9.I. [26-0263](#) First Amendment to ILA Fiscal Agent Services – State Attorney Victim Service Department

**Recommended Action:** The County Attorney's Office recommends that the Indian River County Board of County Commissioners approve the First Amendment to the Interlocal Agreement Fiscal Agent Services for the State Attorney's Victim Service Department.

**Attachments:** [First Amendment to Interlocal for VSD](#)  
[Interlocal re VSD 2023](#)

**Approved staff's recommendation**

- 9.J. [26-0264](#) Interlocal Agreement Between the Town of Orchid and Indian River County to Provide Emergency Facilities

**Recommended Action:** County staff recommends that the Board review and approve the Interlocal Agreement and authorize the Chair to sign.

**Attachments:** [Interlocal IRC and Town of Orchid](#)

**Approved staff's recommendation**

- 9.K. [26-0265](#) Resolution Accepting Final Plat Dedications for Lost Tree Preserve PD Townhomes [PD-24-05-02 / 99040238-98162]

**Attachments:** [Draft Resolution Accepting Plat Dedications](#)  
[Recorded Plat](#)

Vice Chairman Moss discussed the Resolution to accept final plat dedications for the Lost Tree Preserve Planned Development (PD), which involved ± 453 townhome units. She expressed concerns about the project's lengthy timeline, noting that the original preliminary PD approval dated back to 2010. Vice Chairman Moss questioned how the current Board should handle projects that were approved 10 to 15 years ago, arguing that development approvals should have reasonable expiration timelines, just as financial decisions cannot bind future commissions.

Commissioner Flescher clarified that the rule preventing future commissions from binding subsequent commissions applied only to financial commitments, not to development approvals that undergo public vetting, hearings, and statutory procedures.

Under discussion, the Board agreed that the significant time gap between project

approval and implementation was problematic and that reviewing the PD Ordinance would be appropriate. It was suggested that staff return to a future meeting to present current Statutes, the approval process, areas where the County has discretion, and areas where State Law preempts local decisions. Staff emphasized that the Resolution was legally sufficient but acknowledged the need for a broader policy discussion. There was also concern regarding recent Florida Statutory changes that shifted final plat approval authority from the Board of County Commissioners to the County Administrator, leaving the Board with only the authority to accept dedications. The Board requested that staff include clarification on these changes as well.

**A motion was made by Commissioner Adams, seconded by Chairman Loar, to approve staff's recommendation and Resolution 2026-013, accepting dedications from Lost Tree Preserve PD Townhomes by Plat pursuant to Florida Statute Section 177.081 . The motion carried by the following vote:**

**Aye:** 4 - Chairman Loar, Commissioner Adams, Commissioner Flescher, and Commissioner Earman

**Nay:** 1 - Vice Chairman Moss

**9.L.      [26-0266](#)**      Consideration of the revised Indian River County Local Housing Assistance Plan for the Fiscal Years 2024-2025, 2025-2026, and 2026-2027

**Recommended Action:** Staff and the AHAC recommend that the BCC approve the new Indian River County Local Housing Assistance Plan by adopting the attached resolution, authorizing the Chairman to sign the certification page, and authorizing staff to make any changes to the LHAP as may be required after review by the state.

**Attachments:**   [SHIP Program Funds and Applicant Income Information Summary](#)  
[LHAP 2024-2027 Amendment 3.10.2026](#)  
[Resolution 2026-Exhibit E](#)  
[LHAP Certification 2026-Exhibit-D](#)

**Approved staff's recommendation and Resolution 2026-014, approving the Local Housing Assistance Plan as required the State Housing Initiatives Partnership Program Act, Subsection 420.907-421.9079, Florida Statutes; and Rule Chapter 67-37, Florida Administration Code; authorizing and directing the Chairman to execute any necessary documents and certifications needed by the State; authorizing the submission of the local Housing Assistance Plan for review and approval by the Florida Housing Finance Corporation; and providing for an effective date.**

**9.M.      [26-0274](#)**      Lease Agreement with the Florida Department of Transportation (FDOT) for County Owned Parcel Located at 5025 41st Street Vero Beach, Florida

**Recommended Action:** Staff recommends that the Board of County Commissioners:

1. Approve the Resolution and Lease Agreement with the Florida Department of Transportation (FDOT) for the County owned parcel located at 5025 41st Street, Vero Beach, Florida.

2. Authorize the Chairman to execute the Resolution and Lease Agreement for the County owned parcel located at 5025 41st Street, Vero Beach, Florida.

**Attachments:** [LEASE AGREEMENT V3](#)  
[Fig1 Site Map FDOT Yard](#)  
[Resolution FDOT Lease Agreement.doc](#)

**Approved staff's recommendation and Resolution 2026-015, approving pursuant to Section 125.38, Florida Statutes, a lease agreement between Indian River County (as Landlord) and the Florida Department of Transportation (as tenant) of 5025 41st Street, Vero Beach, Florida, ("Property") for an initial term of 1 year and may be extended by mutual agreement by both parties authorizing the Chairman's execution of the lease agreement.**

**9.N. [26-0275](#)** First Extension and Amendment to Agreements for Continuing Architectural Consulting Services (RFQ 2023062)

**Recommended Action:** Staff recommends the Board approve the first extension and amendment to the agreements with CPH Consulting, LLC, CPZ Architects, Inc., Edlund, Dritenbas, Binkley Architects & Associates, Inc., and Spiezle Architectural Group, Inc., and authorize the Chairman to execute it after the County Attorney has approved it as to form and legal sufficiency.

**Attachments:** [2023062 CCNA Architecture First Extension & Amendment](#)

**Approved staff's recommendation**

**9.O. [26-0276](#)** First Extension and Amendment to Agreements for Continuing Geotechnical Engineering Consulting Services (RFQ 2023061)

**Recommended Action:** Staff recommends the Board approve the first extension and amendment to the agreements with Andersen Andre Consulting Engineers, Inc., Ardaman and Associates, Inc., GFA International, Inc., dba Universal Engineering Services, Professional Service Industries, Inc., Terracon Consultants, Inc. and Tierra South Florida, Inc, and authorize the Chairman to execute them after the County Attorney has approved it as to form and legal sufficiency.

**Attachments:** [2023061 CCNA Geotech First Extension & Amendment](#)

**Approved staff's recommendation**

**9.P. [26-0279](#)** Fran B. Adams Regional Park Restroom Facility – UCP 3563

**Recommended Action:** Staff recommends approval of the Bill of Sale of Utility Facilities and requests the Board authorize the Chairman to execute same for recordation in the Public Records

of Indian River County, Florida.

**Attachments:** [Bill of Sale - Fran B. Adams Regional Park UCP 3563.pdf](#)

**Approved staff's recommendation**

## **10. CONSTITUTIONAL OFFICERS and GOVERNMENTAL AGENCIES**

### **10.A. [26-0277](#) Forfeiture Trust Fund**

**Recommended Action:** Discussion and Approval

**Attachments:** [Memo from Sheriff Flowers](#)  
[List of LETF Items + Charities](#)

Sheriff Eric Flowers requested approval to spend \$274,017 from the Law Enforcement Trust Fund for equipment and charitable donations. He clarified that no taxpayer dollars were involved.

There was no further discussion on this Item.

**A motion was made by Vice Chairman Moss, seconded by Commissioner Flescher, to approve Sheriff Eric Flowers' request to spend \$274,017 from the Law Enforcement Trust Fund for equipment and charitable donations. The motion carried by the following vote:**

**Aye:** 5 - Chairman Loar, Vice Chairman Moss, Commissioner Adams, Commissioner Flescher, and Commissioner Earman

## **11. PUBLIC ITEMS**

### **A. PUBLIC HEARINGS**

PROOF OF PUBLICATION FOR THIS HEARING IS ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD.

#### **11.A.1. [26-0195](#) Consideration of Staff-Initiated Land Development Regulation (LDR) Amendments to Create Allowances and Regulations for Mobile Food Dispensing Vehicles (Food Trucks) [Legislative]**

**Attachments:** [Draft Ordinance](#)  
[IRC Business Impact Estimate](#)  
[Affidavit of Publication](#)

Brandon Creagan, Chief of Current Development, presented amendments to the Land Development Regulations (LDR) that established allowances and standards for Mobile Food Dispensing Vehicles (food trucks). He reported that at the January 13,

2026, Board of County Commissioners (BCC) meeting, the Board had reviewed a draft Ordinance and directed staff to make several revisions before returning for final adoption. In coordination with the County Attorney's Office, additional updates were also incorporated.

Mr. Creagan explained that the revised draft added the Commercial General (CG) Zoning District to the list of permitted locations, with a requirement that CG sites be at least three (3) acres to accommodate increased vehicular activity. He noted that all hours-of-operation restrictions had been removed, and food trucks were now required to be removed from each site daily. The amendment also allowed each food truck to have one table (up to 10 feet long) and one tent (up to 10 feet by 10 feet).

The Board directed staff to remove the three (3)-acre minimum, the overnight removal requirement, and the paved-surface requirement and to present the revised Ordinance at the April 7, 2026, BCC meeting.

The Chairman opened the public hearing, there being no speakers, the Chairman closed the public Hearing.

**Postponed/Continued to the April 7, 2026, BCC Meeting.**

## **B. PUBLIC NOTICE ITEMS**

- 11.B.1.** [26-0262](#) Notice of Scheduled Public Hearing for Budget Amendment 04 for the March 24, 2026 Board Meeting

**Read into the record by Chairman Loar**

## **12. COUNTY ADMINISTRATOR MATTERS**

## **13. DEPARTMENTAL MATTERS**

**A. Building and Facilities Services**

**B. Community Services**

**C. Emergency Services**

**D. Human Resources**

**E. Information Technology**

**F. Natural Resources**

**G. Office of Management and Budget**

**H. Parks, Recreation, and Conservation****I. Planning and Development Services****J. Public Works****K. Sandridge Golf Club****L. Utilities Services**

- 13.L.1.** [26-0246](#) Department of Utility Services Integrated Water Master Plan Q1 2026 Update to the Indian River County Board of County Commissioners, IRCDUS Project ID: 00.23.547

**Recommended Action:** No action is required. This item will be a presentation by the Department of Utility Services staff to the Indian River County Board of County Commissioners on the current progress of the department's Integrated Water Master Plan project.

Howard Richards, Manager of Capital Projects in the Department of Utility Services, provided the fourth update on the Integrated Water Master Plan (IWMP). He highlighted the ongoing challenges facing the County, including population growth, evolving regulations, aging infrastructure, funding and staffing constraints.

Mr. Richards reviewed the plan's eight primary goals, which encompassed demand forecasting, infrastructure capacity planning, defining service levels, prioritizing improvements over a 20-year horizon, stakeholder engagement, industry partnerships, funding strategy development, and workforce planning. He noted that HDR Engineering was developing the plan using the EPA's Integrated Planning Framework. The plan was structured to be delivered in eight modules, with Module 1 and key assessments of current system conditions already completed. Overall progress toward the project was approximately 75%.

Mr. Richards stated that since the previous update, significant work had been accomplished, including demand and flow projections, evaluations of drinking water and wastewater treatment options, initial infrastructure evaluations, hydraulic model development, and workforce assessment activities. Public engagement efforts would continue, with a second round scheduled for late spring or early summer.

He noted that of the \$742,000 in approved contingency funding, about \$272,000 has been authorized for various uses, including public outreach materials and hydraulic model development. A third authorization was currently in progress to support coordination with two related studies: the Sebastian Septic-to-Sewer

Feasibility Study and the conversion of the North County Re-pump Station.  
Approximately \$470,000 remained available.

Chairman Loar expressed appreciation to Mr. Richards for meeting with all the Commissioners in advance and for keeping the Board informed, noting that this approach greatly facilitated clarity and understanding.

**No Action Taken or Required**

**14. COUNTY ATTORNEY MATTERS**

**15. COMMISSIONERS MATTERS**

- A. Commissioner Deryl Loar, Chairman**
- B. Commissioner Laura Moss, Vice Chairman**
- C. Commissioner Susan Adams**
- D. Commissioner Joseph E. Flescher**
- E. Commissioner Joseph H. Earman**

**16. SPECIAL DISTRICTS AND BOARDS**

- A. Emergency Services District**
- B. Solid Waste Disposal District**
- C. Environmental Control Board**

**17. PUBLIC COMMENT: NON-AGENDA-RELATED MATTERS**

**18. ADJOURNMENT**

There being no further business, the Chairman adjourned the meeting at 11:05 A.M.